

**EAST DAKOTA EDUCATIONAL COOPERATIVE
DBA TEACHWELL SOLUTIONS**

AUDIT REPORT

FISCAL YEAR JULY 1, 2020 TO JUNE 30, 2021

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247

105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

EAST DAKOTA EDUCATIONAL COOPERATIVE

EAST DAKOTA EDUCATIONAL COOPERATIVE
COOPERATIVE OFFICIALS
JUNE 30, 2021

BOARD MEMBERS:

Renee Ullom – President
Scott Sandal – Vice-President
Alexia Klinkhammer
Gordon Sweeter

DIRECTOR:

Joan Frevik

BUSINESS MANAGER:

Dave Vander Grift

Schoenfish & Co., Inc.

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Schoenfish & Co., Inc.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors
East Dakota Educational Cooperative
Sioux Falls, South Dakota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, and each major fund of the East Dakota Educational Cooperative, d/b/a Teachwell Solutions, Sioux Falls, South Dakota (Cooperative), as of June 30, 2021 and for the year then ended, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements and have issued our report thereon dated February 10, 2022.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Cooperative's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

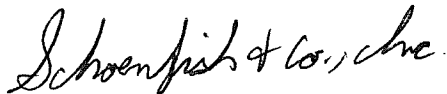
Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws,

regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. As required by South Dakota Codified Law 4-11-11, this report is a matter of public record and its distribution is not limited.



Schoenfish & Co., Inc.
Certified Public Accountants
February 10, 2022

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247

105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

SCHEDULE OF PRIOR AUDIT FINDINGS

PRIOR AUDIT FINDINGS:

Compliance – Related Findings – Material Weaknesses:

Finding Number 2020-001:

Expenditures exceeded the amounts budgeted in the General Fund. This comment has been corrected.

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SCHEDULE OF CURRENT AUDIT FINDINGS

CURRENT AUDIT FINDINGS:

There were no current audit findings to disclose.

CLOSING CONFERENCE

The audit was discussed with the board, the director, and the business manager on March 15, 2022.

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS

P.O. Box 247

105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

CERTIFIED PUBLIC ACCOUNTANTS
Phone: 605-928-7241
FAX No.: 605-928-6241
P.O. Box 247
105 EAST MAIN, PARKSTON, SOUTH DAKOTA 57366

INDEPENDENT AUDITOR'S REPORT

Board of Directors
East Dakota Educational Cooperative
Sioux Falls, South Dakota

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, and each major fund of the East Dakota Educational Cooperative, d/b/a Teachwell Solutions, Sioux Falls, South Dakota, (Cooperative) as of June 30, 2021 and for the year then ended, and the related notes to the financial statements, which collectively comprise the Cooperative's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Cooperative's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal controls relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Cooperative's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities and each major fund of East Dakota Educational Cooperative as of June 30, 2021, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Budgetary Comparison Schedules, the Schedule of the Cooperative's Proportionate Share of the Net Pension Liability (Asset), and the Schedule of the Cooperative Contributions on pages 33 through 34, 36, and 37, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The Cooperative has omitted the Management's Discussion and Analysis (MD&A) that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 10, 2022, on our consideration of the Cooperative's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.

Schoenfish & Co., Inc.

Schoenfish & Co., Inc.
 Certified Public Accountants
 February 10, 2022

Schoenfish & Co., Inc.

CERTIFIED PUBLIC ACCOUNTANTS
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EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF NET POSITION
As of June 30, 2021

	Primary Government		Total
	Governmental Activities	Business-Type Activities	
ASSETS:			
Cash and Cash Equivalents	1,452,661.90	14,689.54	1,467,351.44
Other Assets	804,661.57		804,661.57
Restricted Assets:			
Deposits	18,172.86		18,172.86
Net Pension Asset	4,501.66		4,501.66
Capital Assets:			
Other Capital Assets, Net of Depreciation	48,458.54	3,844.50	52,303.04
Other Intangible Assets, Net of Amortization	48,305.22		48,305.22
TOTAL ASSETS	2,376,761.75	18,534.04	2,395,295.79
DEFERRED OUTFLOWS OF RESOURCES:			
Pension Related Deferred Outflows	787,759.81		787,759.81
TOTAL DEFERRED OUTFLOWS OF RESOURCES	787,759.81	0.00	787,759.81
LIABILITIES:			
Other Current Liabilities	(3,637.92)		(3,637.92)
Note Payable - PPP Loan	681,280.60		681,280.60
Noncurrent Liabilities:			
Due Within One Year	33,499.19		33,499.19
TOTAL LIABILITIES	711,141.87	0.00	711,141.87
DEFERRED INFLOWS OF RESOURCES:			
Pension Related Deferred Inflows	608,028.24		608,028.24
TOTAL DEFERRED INFLOWS OF RESOURCES	608,028.24	0.00	608,028.24
NET POSITION:			
Net Investment in Capital Assets	96,763.76	3,844.50	100,608.26
Restricted for:			
NPIP Insurance Reserve	18,172.86		18,172.86
SDRS Pension Purposes	184,233.23		184,233.23
Unrestricted (Deficit)	1,546,181.60	14,689.54	1,560,871.14
TOTAL NET POSITION	1,845,351.45	18,534.04	1,863,885.49

The notes to the financial statements are an integral part of this statement.

EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF ACTIVITIES
 For the Year Ended June 30, 2021

Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total
					Governmental Activities	Business-Type Activities	
Primary Government:							
Governmental Activities:							
Instruction	2,483,225.07	1,755,183.85	286,330.68		(441,710.54)		(441,710.54)
Support Services	2,711,652.62	1,480,377.42	1,055,241.74		(176,033.46)		(176,033.46)
Community Services	97,031.52				(97,031.52)		(97,031.52)
Total Governmental Activities	5,291,909.21	3,235,561.27	1,341,572.42	0.00	(714,775.52)		(714,775.52)
Business-type Activities:							
Food Service	35,911.83	8,427.12	11,824.75		(15,659.96)		(15,659.96)
Total Primary Government	5,327,821.04	3,243,988.39	1,353,397.17	0.00	(714,775.52)	(15,659.96)	(730,435.48)
General Revenues:							
Revenue from Federal Sources					63,200.00		63,200.00
Unrestricted Investment Earnings					1,391.55		1,391.55
Other General Revenues					48,455.96		48,455.96
Transfers					(30,000.00)	30,000.00	0.00
Total General Revenues and Transfers					83,047.51	30,000.00	113,047.51
Change in Net Position					(631,728.01)	14,340.04	(617,387.97)
Net Position - Beginning					2,477,079.46	4,194.00	2,481,273.46
NET POSITION - ENDING					1,845,351.45	18,534.04	1,863,885.49

The notes to the financial statements are an integral part of this financial statement.

**EAST DAKOTA EDUCATIONAL COOPERATIVE
BALANCE SHEET
GOVERNMENTAL FUNDS
As of June 30, 2021**

	General Fund
ASSETS:	
Cash and Cash Equivalents	1,452,661.90
Accounts Receivable	464,955.92
Notes Receivable	303,333.33
Restricted Assets:	
Deposits	18,172.86
Prepaid Expenses	36,372.32
TOTAL ASSETS	2,275,496.33
LIABILITIES AND FUND BALANCES:	
Liabilities:	
Payroll Deductions and Withholdings and Employee Matching Payable	(3,637.92)
Note Payable - PPP Loan	681,280.60
Total Liabilities	677,642.68
Fund Balances:	
Nonspendable:	
NPIP Insurance Reserve	18,172.86
Note Receivable	303,333.33
Prepaid Expenses	36,372.32
Unassigned	1,239,975.14
Total Fund Balances	1,597,853.65
TOTAL LIABILITIES AND FUND BALANCES	2,275,496.33

The notes to the financial statements are an integral part of this statement.

EAST DAKOTA EDUCATIONAL COOPERATIVE
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position
June 30, 2021

Total Fund Balances - Governmental Funds	<u>1,597,853.65</u>
Amounts reported for governmental activities in the statement of net position are different because:	
Net pension asset reported in governmental activities is not an available financial resource and therefore is not reported in the funds.	<u>4,501.66</u>
Capital assets and intangible assets used in governmental activities are not financial resources and therefore are not reported in the funds.	<u>96,763.76</u>
Pension related deferred outflows are components of pension liability (asset) and therefore are not reported in the funds.	<u>787,759.81</u>
Long-term liabilities, including accrued leave payable, are not due and payable in the current period and therefore are not reported in the funds.	<u>(33,499.19)</u>
Pension related deferred inflows are components of pension liability (asset) and therefore are not reported in the funds.	<u>(608,028.24)</u>
Net Position - Governmental Activities	<u><u>1,845,351.45</u></u>

The notes to the financial statements are an integral part of this statement.

EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2021

	General Fund
Revenues:	
Revenue from Local Sources:	
Tuition and Fees:	
Regular Day School Tuition	1,755,183.85
Earnings on Investments and Deposits	1,391.55
Other Revenue from Local Sources:	
Services Provided Other School Districts	1,480,377.42
Other	48,455.96
Revenue from State Sources:	
Grants-in-Aid:	
Other State Revenue	1,055,241.74
Revenue from Federal Sources:	
Grants-in-Aid:	
Unrestricted Grants-in-Aid Received from Federal Government Through the State	63,200.00
Restricted Grants-in-Aid Received from Federal Government Through the State	286,330.68
Total Revenue	4,690,181.20
Expenditures:	
Instruction:	
Regular Programs:	
Other Regular Programs	2,306,342.39
Special Programs:	
Educationally Deprived	76,376.09
Support Services:	
Students:	
Guidance	122,777.56
Psychological	79,443.11
Speech Pathology	705,615.28
Student Therapy Services	348,598.35
Instructional Staff:	
Improvement of Instruction	138,103.80
Educational Media	77,705.01
General Administration:	
Executive Administration	253,550.71
Business:	
Fiscal Services	331,513.81
Operation and Maintenance of Plant	452,895.28
Central:	
Planning	109,301.59

The notes to the financial statements are an integral part of this statement.

**EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2021**

	General Fund
Expenditures (Continued):	
Community Services:	
Other	93,879.16
Capital Outlay	24,110.00
Total Expenditures	5,120,212.14
Excess of Revenue Over (Under) Expenditures	(430,030.94)
Other Financing Sources:	
Transfer Out	(30,000.00)
Total Other Financing Sources (Uses)	(30,000.00)
Net Change in Fund Balances	(460,030.94)
Fund Balance - Beginning	2,057,884.59
FUND BALANCE - ENDING	1,597,853.65

The notes to the financial statements are an integral part of this statement.

EAST DAKOTA EDUCATIONAL COOPERATIVE
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund
Balances to the Government-Wide Statement of Activities
For the Year Ended June 30, 2021

Net Change in Fund Balances - Total Governmental Funds	<u>(460,030.94)</u>
Amounts reported for governmental activities in the statement of activities are different because:	
This amount represents capital asset purchases which are reported as expenditures on the fund financial statements but increase assets on the government-wide statements.	<u>24,110.00</u>
This amount represents the current year depreciation expense reported in the statement of activities which is not reported on the fund financial statements because it does not require the use of current financial resources.	<u>(17,111.36)</u>
Governmental funds recognize expenditures for amounts of compensated absences actually paid to employees with current financial resources during the fiscal year. Amounts of compensated absences earned by employees are not recognized in the funds. In the statement of activities, expenses for these benefits are recognized when the employees earn leave credits.	<u>(8,297.60)</u>
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. (Pension Expense)	<u>48,985.25</u>
Changes in the pension related deferred outflows/inflows are direct components of pension liability (asset) and are not reflected in the governmental funds.	<u>(219,383.36)</u>
Change in Net Position of Governmental Activities	<u><u>(631,728.01)</u></u>

The notes to the financial statements are an integral part of this statement.

**EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
As of June 30, 2021**

	Enterprise Funds
	Food Service Fund
ASSETS:	
Current Assets:	
Cash and Cash Equivalents	14,689.54
Total Current Assets	14,689.54
Capital Assets:	
Machinery and Equipment	4,194.00
Less: Accumulated Depreciation	(349.50)
Total Noncurrent Assets	3,844.50
TOTAL ASSETS	18,534.04
NET POSITION:	
Net Investment in Capital Assets	3,844.50
Unrestricted Net Position	14,689.54
TOTAL NET POSITION	18,534.04

The notes to the financial statements are an integral part of this statement.

EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION
PROPRIETARY FUNDS
For the Year Ended June 30, 2021

	<u>Enterprise Funds</u> <u>Food Service Fund</u>
Operating Revenue:	
Food Sales:	
Student	<u>8,427.12</u>
Total Operating Revenue	<u>8,427.12</u>
Operating Expenses:	
Purchased Services	<u>438.03</u>
Cost of Sales - Purchased	<u>35,124.30</u>
Other	<u>349.50</u>
Total Operating Expenses	<u>35,911.83</u>
Operating Income (Loss)	<u>(27,484.71)</u>
Nonoperating Revenue:	
Federal Grants	<u>11,824.75</u>
Total Nonoperating Revenue	<u>11,824.75</u>
Income (Loss) Before Transfers	<u>(15,659.96)</u>
Transfers In	<u>30,000.00</u>
Change in Net Position	<u>14,340.04</u>
Net Position - Beginning	<u>4,194.00</u>
NET POSITION - ENDING	<u>18,534.04</u>

The notes to the financial statements are an integral part of this statement.

**EAST DAKOTA EDUCATIONAL COOPERATIVE
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended June 30, 2021**

	<u>Enterprise Funds</u> <u>Food Service Fund</u>
Cash Flows from Operating Activities:	
Cash Receipts from Customers	8,427.12
Cash Payments to Suppliers of Goods and Services	<u>(35,562.33)</u>
Net Cash Provided (Used) by Operating Activities	<u>(27,135.21)</u>
Cash Flows from Noncapital Financing Activities:	
Transfers from General Fund	30,000.00
Operating Grants	<u>11,824.75</u>
Net Cash Provided (Used) from Noncapital Financing Activities	<u>41,824.75</u>
Net Increase (Decrease) in Cash and Cash Equivalents	<u>14,689.54</u>
Cash and Cash Equivalents at Beginning of Year	<u>0.00</u>
CASH AND CASH EQUIVALENTS AT END OF YEAR	<u><u>14,689.54</u></u>
 RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:	
Operating Income (Loss)	<u>(27,484.71)</u>
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	
Depreciation Expense	<u>349.50</u>
Net Cash Provided (Used) by Operating Activities	<u><u>(27,135.21)</u></u>

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Cooperative conform to generally accepted accounting principles applicable to government entities in the United States of America.

a. Financial Reporting Entity:

The reporting entity of East Dakota Educational Cooperative, d/b/a Teachwell Solutions, (Cooperative) consists of the primary government (which includes all of the funds, organizations, institutions, agencies, departments, and offices that make up the legal entity, plus those funds for which the primary government has a fiduciary responsibility, even though those fiduciary funds may represent organizations that do not meet the criteria for inclusion in the financial reporting entity); those organizations for which the primary government is financially accountable; and other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete.

The East Dakota Educational Cooperative is a cooperative organized by three member school districts; Lennox School District 41-4, Brandon Valley School District 49-2, and the West Central School District 49-7, to provide educational services to students. Funding sources are provided through various state and federal grants along with tuition paid for each student. The East Dakota Educational Cooperative is a separate legal entity, distinct from the member school districts.

b. Basis of Presentation:

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting entity as a whole. They include all funds of the reporting entity except for fiduciary funds. Governmental activities generally are financed through fees, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The Statement of Net Position reports all financial and capital resources, in a net position form (assets plus deferred outflows of resources minus liabilities plus deferred inflows of resources equal net position). Net position is displayed in three components, as applicable, net investment in capital assets, restricted (distinguishing between major categories of restrictions), and unrestricted.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the Cooperative's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by recipients of goods and services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditures/expenses. Funds are organized into two major categories: governmental and proprietary. An emphasis is placed on major funds

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

within the governmental category. A fund is considered major if it is the primary operating fund of the Cooperative or it meets the following criteria:

1. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type, and
2. Total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund are at least five percent of the corresponding total for all governmental funds combined, or
3. Management has elected to classify one or more governmental funds as major for consistency in reporting from year to year, or because of public interest in the fund's operations.

The funds of the Cooperative financial reporting entity are described below within their respective fund types:

Governmental Funds:

General Fund – A fund established by South Dakota Codified Laws (SDCL) 13-16-3 to meet all the general operational costs of the cooperative. The General Fund is always a major fund.

Proprietary Funds:

Enterprise Funds – Enterprise funds may be used to report any activity for which a fee is charged to external users for goods or services. Activities are required to be reported as enterprise funds if any one of the following criteria is met.

- a. The activity is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity. Debt that is secured by a pledge of net revenues from fees and charges and the full faith and credit of a related primary government or component unit—even if that government is not expected to make any payments—is not payable solely from fees and charges of the activity. (Some debt may be secured, in part, by a portion of its own proceeds but should be considered as payable "solely" from the revenues of the activity.)
- b. Laws or regulations require that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues.
- c. The pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as depreciation or debt service).

Food Service Fund – A fund used to record financial transactions related to food service operations. This fund is financed by user charges and grants. This is a major fund.

c. Measurement Focus and Basis of Accounting:

Measurement focus is a term used to describe "how" transactions are recorded within the various financial statements. Basis of accounting refers to "when" revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements, regardless of the measurement focus.

Measurement Focus:

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, applied on the accrual basis of accounting.

See Independent Auditor's Report.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

Fund Financial Statements:

In the fund financial statements, the "current financial resources" measurement focus and the modified accrual basis of accounting are applied to governmental fund types, while the accrual basis of accounting is applied to the proprietary funds.

Basis of Accounting:

Government-wide Financial Statements:

In the government-wide Statement of Net Position and Statement of Activities, governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues and related assets generally are recorded when earned (usually when the right to receive cash vests); and expenses and related liabilities are recorded when an obligation is incurred (usually when the obligation to pay cash in the future vests).

Fund Financial Statements:

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues generally are recognized when they become measurable and available. "Available" means resources are collected or to be collected soon enough after the end of the fiscal year that they can be used to pay all the bills of the current period. The accrual period does not exceed one bill-paying cycle, and for the Cooperative, the length of that cycle is 60 days. The revenues which are accrued at June 30, 2021 are grants from the state of South Dakota and revenue from member schools districts.

Under the modified accrual basis of accounting, receivables may be measurable but not available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Reported unearned revenues are those where asset recognition criteria have been met but for which revenue recognition criteria have not been met.

Expenditures generally are recognized when the related fund liability is incurred. Exceptions to this general rule include principal and interest on general long-term debt which are recognized when due.

All proprietary funds are accounted for using the accrual basis of accounting. Their revenues are recognized when they are earned, and their expenses are recognized when they are incurred.

d. Capital Assets:

Capital assets include land, buildings, machinery and equipment, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period.

The accounting treatment over capital assets depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

Government-Wide Statements:

All capital assets are valued at historical cost. Donated capital assets are valued at their estimated acquisition value on the date donated.

Interest costs incurred during the construction of general capital assets are not capitalized along with other capital asset costs.

See Independent Auditor's Report.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

Depreciation of all exhaustible capital assets is recorded as an allocated expense in the government-wide Statement of Activities, with net capital assets reflected in the Statement of Net Position. Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	<u>Capitalization Threshold</u>	<u>Depreciation Method</u>	<u>Estimated Useful Life</u>
Land	\$ 0.00	----N/A----	----N/A----
Improvements	\$ 10,000.00	Straight-line	15 yrs.
Buildings	\$ 50,000.00	Straight-line	50 yrs.
Machinery & Equipment	\$ 5,000.00	Straight-line	5-10 yrs.

Land is an inexhaustible capital asset and is not depreciated.

Fund Financial Statements:

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for on the accrual basis, the same as in the government-wide statements.

e. Long-Term Liabilities:

The accounting treatment of long-term liabilities depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term liabilities to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. The long-term liabilities primarily consist of compensated absences.

In the fund financial statements, debt proceeds are reported as revenues (other financing sources), while payments of principal and interest are reported as expenditures when they become due.

f. Program Revenues:

In the Government-wide Statement of Activities, reported program revenues derive directly from the program itself or from parties other than the Cooperative's taxpayers or citizenry, as a whole. Program revenues are classified into three categories, as follows:

1. Charges for services – These arise from charges to customers, applications, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services.
2. Program-specific operating grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program.
3. Program-specific capital grants and contributions – These arise from mandatory and voluntary non-exchange transactions with other governments, organizations, or individuals that are restricted for the acquisition of capital assets for use in a particular program.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

g. Proprietary Funds Revenue and Expense Classifications:

In the proprietary fund's Statement of Activities, revenues and expenses are classified in a manner consistent with how they are classified in the Statement of Cash Flows. That is, transactions for which related cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities are not reported as components of operating revenues or expenses.

h. Cash and Cash Equivalents:

The Cooperative pools its cash resources for depositing and investing purposes. Accordingly, the enterprise fund has access to its cash resources on demand. Accordingly, all reported enterprise fund deposit and investment balances are considered to be cash equivalents for the purpose of the Statement of Cash Flows.

i. Equity Classifications:

Government-wide Statements:

Equity is classified as net position and is displayed in three components.

1. Net investment in capital assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation (if applicable) and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
2. Restricted net position - Consists of net position with constraints placed on its use either by (a) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (b) law through constitutional provisions or enabling legislation.
3. Unrestricted net position - All other net position that does not meet the definition of "restricted" or "net investment in capital assets".

Fund Financial Statements:

Governmental fund equity is classified as fund balance, and is distinguished between Nonspendable, Restricted, Committed, Assigned or Unassigned components. Proprietary fund equity is classified the same as in the government-wide financial statements.

j. Application of Net Position:

It is the Cooperative's policy to first use restricted net position, prior to the use of unrestricted net position, when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

k. Fund Balance Classification Policies and Procedures:

In accordance with Government Accounting Standards Board (GASB) No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, the Cooperative classifies governmental fund balances as follows:

- Nonspendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

- Committed – includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- Assigned – includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by the Business Manager.
- Unassigned – includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Nonspendable Fund Balance is comprised of the following:

- Amount reported in non-spendable form such as inventory, note receivable, and NPIP Insurance Reserve.

The Cooperative uses restricted/committed amounts first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring dollar for dollar spending. Additionally, the Cooperative would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The Cooperative does not have a formal minimum fund balance policy.

I. Pensions:

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense (revenue), information about the fiduciary net position of the South Dakota Retirement System (SDRS) and additions to/deletions from SDRS's fiduciary net position have been determined on the same basis as they are reported by SDRS. Cooperative contributions and net pension liability (asset) are recognized on an accrual basis of accounting.

2. DEPOSITS AND INVESTMENTS CREDIT RISK, CONCENTRATIONS OF CREDIT RISK AND INTEREST RATE RISK

The Cooperative follows the practice of aggregating the cash assets of various funds to maximize cash management efficiency and returns. Various restrictions on deposits and investments are imposed by statutes. These restrictions are summarized as follows:

Deposits - The Cooperative's deposits are made in qualified public depositories as defined by SDCL 4-6A-1, 13-16-15, 13-16-15.1 and 13-16-18.1. Qualified depositories are required by SDCL 4-6A-3 to maintain at all times, segregated from their other assets, eligible collateral having a value equal to at least 100 percent of the public deposit accounts which exceed deposit insurance such as the FDIC and NCUA. In lieu of pledging eligible securities, a qualified public depository may furnish irrevocable standby letters of credit issued by federal home loan banks accompanied by written evidence of that bank's public debt rating which may not be less than "AA" or a qualified public depository may furnish a corporate surety bond of a corporation authorized to do business in South Dakota.

Investments - In general, SDCL 4-5-6 permits cooperative funds to be invested in (a) securities of the United States and securities guaranteed by the United States Government either directly or indirectly; or (b) repurchase agreements fully collateralized by securities described in (a) above; or in shares of an open-end, no-load fund administered by an investment company whose investments are in securities described in (a) above and repurchase agreements described in (b) above. Also, SDCL 4-5-9 requires that investments shall be in the physical custody of the political subdivision or may be deposited in a safekeeping account with any bank or trust company designated by the political subdivision as its fiscal agent.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

Credit Risk - State law limits eligible investments for the Cooperative, as discussed above. The Cooperative has no investment policy that would further limit its investment choices.

As of June 30, 2021, the Cooperative had the following investments. Except for the investment in SDFIT, for the General Fund which is reported as a cash and cash equivalent, no investments were held by the Cooperative at June 30, 2021.

<u>Investment</u>	<u>Credit Rating</u>	<u>Fair Value</u>
External Investment Pools:		
SDFIT	Unrated	\$ 24,926.04
TOTAL INVESTMENTS		\$ 24,926.04

The South Dakota Public Fund Investment Trust (SDFIT) is an external investment pool created for South Dakota local government investing purposes. It is regulated by a nine-member board with representation from municipalities, school districts, and counties.

The net asset value of the SDFIT money market account (GCR) is kept at one dollar per share by adjusting the rate of return on a daily basis. Earnings are credited to each account on a monthly basis.

Concentration of Credit Risk – The Cooperative places no limit on the amount that may be invested in any one issuer. More than 5 percent of the Cooperative's investments are in SDFIT (100%).

Interest Rate Risk – The Cooperative does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Assignment of Investment Income – State law allows income from deposits and investments to be credited to either the General Fund or the fund making the investment. The Cooperative's policy is to credit all income from investments to the fund making the investment.

3. RECEIVABLES AND PAYABLES

Receivables and payables are not aggregated in these financial statements. The Cooperative expects all receivables to be collected within one year.

4. NOTE RECEIVABLE

The Cooperative loaned \$325,000.00 to the East Dakota Educational Foundation (a related organization – see Note 14) for the purpose of purchasing and remodeling real property. The note receivable is to be paid to the cooperative over a fifteen-year period. A summary of the change in note receivable for the year ended June 30, 2021 is as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Primary Government:					
Governmental Activities:					
Note Receivable-					
East Dakota Educational	325,000.00	0.00	21,666.67	303,333.33	21,666.67
Total Governmental Activities	<u>325,000.00</u>	<u>0.00</u>	<u>21,666.67</u>	<u>303,333.33</u>	<u>21,666.67</u>

See Independent Auditor's Report.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

The following are the minimum payments required to be paid to the Cooperative for the existing note receivable:

Year Ending June 30,	Note Receivable	
	Principal	Interest
2022	21,666.67	0.00
2023	21,666.67	0.00
2024	21,666.67	0.00
2025	21,666.67	0.00
2026	21,666.67	0.00
2027-2031	108,333.35	0.00
2032-2035	86,666.63	0.00
Totals	<u>303,333.33</u>	<u>0.00</u>

5. CHANGES IN CAPITAL ASSETS

A summary of changes in capital assets for the year ended June 30, 2021, is as follows:

	Balance 07/01/2020	Increases	Decreases	Balance 06/30/2021
Governmental Activities:				
Capital Assets, being depreciated:				
Leasehold Improvements	64,708.00			64,708.00
Machinery & Equipment	92,960.29			92,960.29
Total, being depreciated	<u>157,668.29</u>	<u>0.00</u>	<u>0.00</u>	<u>157,668.29</u>
Less Accumulated Depreciation for:				
Leasehold Improvements	(30,813.39)	(1,540.67)		(32,354.06)
Machinery & Equipment	(73,361.30)	(3,494.39)		(76,855.69)
Total Accumulated Depreciation	<u>(104,174.69)</u>	<u>(5,035.06)</u>	<u>0.00</u>	<u>(109,209.75)</u>
Total Capital Assets, being depreciated, net	<u>53,493.60</u>	<u>(5,035.06)</u>	<u>0.00</u>	<u>48,458.54</u>
Governmental Activity Capital Assets, Net	<u>53,493.60</u>	<u>(5,035.06)</u>	<u>0.00</u>	<u>48,458.54</u>

Depreciation expense was charged to functions as follows:

Governmental Activities:	
Instruction	\$ 2,238.37
Support Services	<u>2,796.69</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 5,035.06</u>

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

	Balance 7/1/2020	Increases	Decreases	Balance 06/30/2021
Business Type Activities:				
Capital Assets, being depreciated:				
Machinery & Equipment	4,194.00			4,194.00
Total, being depreciated	<u>4,194.00</u>	<u>0.00</u>	<u>0.00</u>	<u>4,194.00</u>
Less Accumulated Depreciation for:				
Machinery & Equipment	0.00	(349.50)		(349.50)
Total Accumulated Depreciation	<u>0.00</u>	<u>(349.50)</u>	<u>0.00</u>	<u>(349.50)</u>
Total Capital Assets, being depreciated, net	4,194.00	(349.50)	0.00	3,844.50
Business Type Activity Capital Assets, Net	<u>4,194.00</u>	<u>(349.50)</u>	<u>0.00</u>	<u>3,844.50</u>

Depreciation expense was charged to functions as follows:

Business Type Activities:	
Food Service	\$ 349.50
Total Depreciation Expense – Business Type Activities	<u>\$ 349.50</u>

6. CHANGES IN INTANGIBLE ASSETS

A summary of changes in intangible assets for the year ended June 30, 2021, is as follows:

	Balance 7/1/2020	Increases	Decreases	Balance 06/30/2021
Governmental Activities:				
Intangible Assets, being amortized:				
Technology & Software	36,271.52	24,110.00		60,381.52
Total, being amortized	<u>36,271.52</u>	<u>24,110.00</u>	<u>0.00</u>	<u>60,381.52</u>
Less Accumulated Amortization for:				
Technology & Software	0.00	(12,076.30)		(12,076.30)
Total Accumulated Amortization	<u>0.00</u>	<u>(12,076.30)</u>	<u>0.00</u>	<u>(12,076.30)</u>
Total Intangible Assets, being amortized, net	36,271.52	12,033.70	0.00	48,305.22
Governmental Activity Intangible Assets, Net	<u>36,271.52</u>	<u>12,033.70</u>	<u>0.00</u>	<u>48,305.22</u>

Depreciation expense was charged to functions as follows:

Governmental Activities:	
Support Services	\$ 12,076.30
Total Depreciation Expense – Governmental Activities	<u>\$ 12,076.30</u>

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

7. PAYCHECK PROTECTION PROGRAM (PPP) LOAN:

The Organization received loan proceeds in the amount of \$681,280.60 under the Paycheck Protection Program (PPP) in fiscal year 2021. The PPP, established as part of the Coronavirus Aid, Relief and Economic Security Act (CARES Act), provides for loans to qualifying businesses for amounts up to 2.5 times of the average monthly payroll expenses of the qualifying business. The loans and accrued interest are forgivable as long as the borrower uses the loan proceeds for eligible purposes, including payroll, benefits, rent and utilities, and maintains its payroll levels. The Organization initially recorded the loan as a liability and recorded the forgiveness when the loan obligation was legally released by the Small Business Administration. The Organization received notification of Paycheck Protection Program Forgiveness Payment from the Small Business Administration on November 10, 2021 and will record the entire amount of the loan as operating revenue as of June 30, 2022.

8. LONG-TERM LIABILITIES

A summary of the changes in long-term liabilities for the year ended June 30, 2021 is as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Primary Government:					
Governmental Activities:					
Accrued Compensated Absences	<u>25,201.59</u>	<u>64,338.01</u>	<u>56,040.41</u>	<u>33,499.19</u>	<u>33,499.19</u>
Total Governmental Activities	<u>25,201.59</u>	<u>64,338.01</u>	<u>56,040.41</u>	<u>33,499.19</u>	<u>33,499.19</u>
TOTAL PRIMARY GOVERNMENT	<u>25,201.59</u>	<u>64,338.01</u>	<u>56,040.41</u>	<u>33,499.19</u>	<u>33,499.19</u>

Compensated absences for governmental activities typically have been liquidated from the General Fund.

Debt payable at June 30, 2021 is comprised of the following:

PRIMARY GOVERNMENT

Governmental Activities:

Compensated Absences:

Accrued leave balances for eligible employees.

Payment to be made by the fund that the payroll expenditures are charged to.

\$33,499.19

9. OPERATING LEASES

The Cooperative entered into agreements for lease of the office and alternative school building and another school building with the East Dakota Educational Foundation. The leases are paid out of the General Fund.

The Cooperative entered into an agreement for lease of copiers and copier maintenance. The lease is paid out of the General Fund.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

The following are the minimum payments required for existing operating leases:

<u>Year</u>	<u>715 E 14th St. Office/Building</u>	<u>Copiers</u>	<u>814 E 14th St. School Building</u>
2022	\$ 55,800.00	\$ 6,682.80	\$ 174,000.00
2023	\$ 55,800.00	\$ 6,682.80	\$ 174,000.00
2024	\$ 55,800.00	\$ 556.90	\$ 174,000.00
2025			\$ 174,000.00
2026			\$ 174,000.00
2027			\$ 174,000.00
2028			\$ 174,000.00
2029			\$ 174,000.00
2030			\$ 174,000.00

10. RESTRICTED NET POSITION

Restricted net position for the fiscal year ended June 30, 2021 was as follows:

<u>Purpose</u>	<u>Restricted By</u>	<u>Amount</u>
Major Funds:		
NPIP Insurance Reserve	Governmental Accounting Standards	\$ 18,172.86
SDRS Pension	Governmental Accounting Standards	184,233.23
Total Restricted Net Position		<u>\$ 202,406.09</u>

11. DEFERRED INFLOWS AND DEFERRED OUTFLOWS OF RESOURCES

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period or periods. These items will not be recognized as an outflow of resources until the applicable future period.

In addition to liabilities, the statement of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent acquisitions of net position that applies to a future period or periods. These items will not be recognized as an inflow of resources until the applicable future period.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

12. INDIVIDUAL FUND INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2021 were as follows:

<u>Transfers From:</u>	<u>Transfers To:</u>	
	Food Service Fund	Totals
General Fund	30,000.00	30,000.00
Totals	<u>30,000.00</u>	<u>30,000.00</u>

The School District transfers from the General Fund to the Food Service fund to conduct the indispensable functions of the School District.

13. PENSION PLAN

Plan Information:

All employees, working more than 20 hours per week during the year, participate in the South Dakota Retirement System (SDRS), a cost sharing, multiple employer defined benefit pension plan administered by SDRS to provide retirement benefits for employees of the State of South Dakota and its political subdivisions. The SDRS provides retirement, disability, and survivor benefits. The right to receive retirement benefits vests after three years of credited service. Authority for establishing, administering and amending plan provisions are found in SDCL 3-12. The SDRS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained at <http://www.sdrs.sd.gov/publications.aspx> or by writing to the SDRS, P.O. Box 1098, Pierre, SD 57501-1098 or by calling (605) 773-3731.

Benefits Provided:

SDRS has three different classes of employees, Class A general members, Class B public safety and judicial members, and Class C Cement Plant Retirement Fund members.

Members that were hired before July 1, 2017, are Foundation members. Class A Foundation members and Class B Foundation members who retire after age 65 with three years of contributory service are entitled to an unreduced annual retirement benefit. An unreduced annual retirement benefit is also available after age 55 for Class A Foundation members where the sum of age and credited service is equal to or greater than 85 or after age 55 for Class B Foundation judicial members where the sum of age and credited service is equal to or greater than 80. Class B Foundation public safety members can retire with an unreduced annual retirement benefit after age 55 with three years of contributory service. An unreduced annual retirement benefit is also available after age 45 for Class B Foundation safety members where the sum of age and credited service is equal to or greater than 75. All Foundation retirement benefits that do not meet the above criteria may be payable at a reduced level.

Members that were hired on/after July 1, 2017, are Generational members. Class A Generational members and Class B Generational judicial members who retire after age 67 with three years of contributory service are entitled to an unreduced annual retirement benefit. Class B Generational public safety members can retire with an unreduced annual retirement benefit after age 57 with three years of contributory service. At retirement, married Generational members may elect a single-life benefit, a 60 percent joint and survivor benefit, or a 100 percent joint and survivor benefit. All Generational retirement benefits that do not meet the above criteria may be payable at a reduced level. Generational members will also have a variable retirement

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

account (VRA) established, in which they will receive up to 1.5 percent of compensation funded by part of the employer contribution. VRAs will receive investment earnings based on investment returns.

Legislation enacted in 2017 established the current COLA process. At each valuation date:

- Baseline actuarial accrued liabilities will be calculated assuming the COLA is equal to the long-term inflation assumption of 2.25%.
- If the fair value of assets is greater or equal to the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than 3.5%.
- If the fair value of assets is less than the baseline actuarial accrued liabilities, the COLA will be:
 - The increase in the 3rd quarter CPI-W, no less than 0.5% and no greater than a restricted maximum such that, that if the restricted maximum is assumed for future COLAs, the fair value of assets will be greater or equal to the accrued liabilities.

All benefits except those depending on the Member's Accumulated Contributions are annually increased by the Cost-of-Living Adjustment.

Contributions:

Per SDCL 3-12, contribution requirements of the active employees and the participating employers are established and may be amended by the SDRS Board. Covered employees are required by state statute to contribute the following percentages of their salary to the plan; Class A Members, 6.0% of salary; Class B Judicial Members, 9.0% of salary; and Class B Public Safety Members, 8.0% of salary. State statute also requires the employer to contribute an amount equal to the employee's contribution. The Cooperative's share of contributions to the SDRS for the fiscal years ended June 30, 2021, 2020, and 2019 were \$185,456.30, \$136,471.05, and \$118,976.27, respectively, equal to the required contributions each year.

Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources to Pensions:

At June 30, 2020, SDRS is 100.04% funded and accordingly has a net pension asset. The proportionate share of the components of the net pension asset of South Dakota Retirement System, for the Cooperative as of the measurement period ending June 30, 2020 and reported by the Cooperative as of June 30, 2021 are as follows:

Proportionate share of pension liability	\$ 12,742,144.41
Less proportionate share of net pension restricted for pension benefits	<u>\$ 12,746,646.07</u>
Proportionate share of net pension liability (asset)	<u>\$ (4,501.66)</u>

At June 30, 2021, the Cooperative reported a liability (asset) of \$(4,501.66) for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of June 30, 2020 and the total pension liability (asset) used to calculate the net pension liability (asset) was based on a projection of the Cooperative's share of contributions to the pension plan relative to the contributions of all participating entities. At June 30, 2020, the Cooperative's proportion was 0.10365370%, which is an increase (decrease) of 0.0104178% from its proportion measured as of June 30, 2019.

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NOTES TO THE FINANCIAL STATEMENTS
(Continued)

For the year ended June 30, 2021, the Cooperative recognized pension expense (reduction of pension expense) of \$170,398.11. At June 30, 2021, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows Of Resources</u>	<u>Deferred Inflows Of Resources</u>
Difference between expected and actual experience.	\$ 17,221.30	\$ 3,526.48
Changes in assumption.	\$ 145,002.03	\$ 584,801.31
Net Difference between projected and actual earnings on pension plan investments.	\$ 418,407.25	
Changes in proportion and difference between Cooperative contributions and proportionate share of contributions.	\$ 21,672.93	\$ 19,700.45
Cooperative contributions subsequent to the measurement date.	<u>\$ 185,456.30</u>	
TOTAL	<u>\$ 787,759.81</u>	<u>\$ 608,028.24</u>

\$185,456.30 reported as deferred outflow of resources related to pensions resulting from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense (revenue) as follows:

Year Ended June 30:	
2022	\$ (43,379.18)
2023	\$ (40,054.80)
2024	\$ 1,357.71
2025	<u>\$ 76,351.54</u>
TOTAL	<u>\$ (5,724.73)</u>

Actuarial Assumptions:

The total pension liability (asset) in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent
Salary Increases	6.50% at entry to 3.00% after 25 years of service
Discount Rate	6.50 percent net of plan investment expense
Future COLAs	1.41 percent

See Independent Auditor's Report.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

Mortality rates were based on 97% of the RP-2014 Mortality Table, adjusted to 2006 projected generationally with Scale MP-2016, white collar rates for females and total dataset rates for males. Mortality rates for disabled members were based on the RP-2014 Disabled Retiree Mortality Table, adjusted to 2006 and projected generationally with Scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were based on the results of an actuarial experience study for the period of July 1, 2011 to June 30, 2016.

Investment portfolio management is the statutory responsibility of the South Dakota Investment Council (SDIC), which may utilize the services of external money managers for management of a portion of the portfolio. SDIC is governed by the Prudent Man Rule (i.e., the council should use the same degree of care as a prudent man). Current SDIC investment policies dictate limits on the percentage of assets invested in various types of vehicles (equities, fixed income securities, real estate, cash, private equity, etc.). The long-term expected rate of return on pension plan investments was determined using a method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020 (see the discussion of the pension plan's investment policy) are summarized in the following table using geometric means:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Global Equity	58.0%	5.1%
Fixed Income	30.0%	1.5%
Real Estate	10.0%	6.2%
Cash	2.0%	1.0%
Total	<u>100%</u>	

Discount Rate:

The discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that matching employer contributions will be made at rates equal to the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of liability (asset) to changes in the discount rate:

The following presents the Cooperative's proportionate share of net pension liability (asset) calculated using the discount rate of 6.50 percent as well as what the Cooperative's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage point lower (5.50%) or 1-percentage point higher (7.50%) than the current rate:

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Cooperative's proportionate share of the net pension liability (asset)	\$1,746,345.68	\$(4,501.66)	\$(1,436,660.30)

See Independent Auditor's Report.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

Pension Plan Fiduciary Net Position:

Detailed information about the plan's fiduciary net position is available in the separately issued SDRS financial report.

14. RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the period ended June 30, 2021, the Cooperative managed its risks as follows:

Employee Health Insurance:

The Cooperative purchases health insurance through a commercial carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Liability Insurance:

The Cooperative purchases liability insurance for risks related to torts; theft or damage to property; and errors and omissions of public officials from a commercial carrier. Settled claims resulting from these risks have not exceeded the liability coverage during the past three years.

Worker's Compensation:

The Cooperative participates, with several other educational units and related organizations in South Dakota, in the Associated School Boards of South Dakota Workers' Compensation Fund Pool which provided workers' compensation insurance coverage for participating members of the pool. The objective of the Fund is to formulate, develop, and administer, on behalf of the member organizations, a program of worker's compensation coverage, to obtain lower costs for that coverage, and to develop a comprehensive loss control program. The Cooperative's responsibility is to initiate and maintain a safety program to give its employees safe and sanitary working conditions and to promptly report to and cooperate with the Fund to resolve any worker's compensation claims. The Cooperative pays an annual premium to provide worker's compensation coverage for its employees, under a retrospectively rated policy and the premiums are accrued based on the ultimate cost of the experience to date of the Fund members. The Cooperative may also be responsible for additional assessments in the event the pool is determined by its board of trustees to have inadequate reserves to satisfy current obligations or judgments. Additional assessments, if any, are to be determined on a prorated basis based upon each participant's percentage of contribution in relation to the total contribution to the pool of all participants for the year in which the shortfall occurs. The pool provides loss coverage to all participants through pool retained risk retention and through insurance coverage purchased by the pool in excess of the retained risk. The pool pays the first \$500,000 of any claim per individual. The pool has reinsurance which covers up to an additional \$1,000,000 per individual per incident.

The Cooperative does not carry additional insurance to cover claims in excess of the upper limit. Settled claims resulting from these risks have not exceeded the liability coverage over the past three years.

Unemployment Benefits:

The Cooperative has elected to be self-insured and retain all risk for liabilities resulting from claims for unemployment benefits.

During the year ended June 30, 2021, three claims were filed for unemployment benefits in the amount of \$1,549.69. At June 30, 2021, one claim had been filed or was outstanding. It is not anticipated that any additional claims for unemployment benefits will be filed in the next fiscal year.

NOTES TO THE FINANCIAL STATEMENTS
(Continued)

15. RELATED ORGANIZATION

The East Dakota Educational Foundation was incorporated April 17, 1992 to promote the further educational development of East Dakota Educational Cooperative's students and staff. The organization is a nonprofit corporation governed by four trustees, which are appointed by the East Dakota Educational Cooperative.

The Cooperative does not approve the organization's financial decisions. The Foundation does own the building which houses some of the Cooperative's office and classroom space. The Cooperative does pay rent to the Foundation for this purpose.

16. SIGNIFICANT CONTINGENCIES – LITIGATION

At June 30, 2021, the Cooperative was not involved in any significant litigation.

17. REPORTING ENTITY SECONDARY NAME

Teachwell Solutions began as East Dakota Educational Cooperative (EDEC) in 1986 as an educational resource, advocate and support network for member districts in eastern South Dakota. EDEC eventually grew to serve the entire state through unique opportunities provided to them by their member districts. In 2013, it was determined EDEC needed a new name that wouldn't restrict their services to eastern South Dakota or the cooperative members. Teachwell Solutions was introduced in 2015, even as programs were continuing to change and evolve to meet the needs of the districts. Today, Teachwell Solutions continues to focus on their core member districts of Brandon Valley, West Central and Lennox, but many of their programs are utilized across the entire state of South Dakota to help administrators, teachers, students and parents.

18. SUBSEQUENT EVENTS

Management has evaluated whether any subsequent events have occurred through February 10, 2022, the date on which the financial statements were available to be issued.

REQUIRED SUPPLEMENTARY INFORMATION
EAST DAKOTA EDUCATIONAL COOPERATIVE
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended June 30, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts (Budgetary Basis)</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Revenue from Local Sources:				
Tuition and Fees:				
Regular Day School Tuition	1,740,834.00	1,858,974.75	1,755,183.85	(103,790.90)
Earnings on Investments and Deposits	18,000.00	1,379.01	1,391.55	12.54
Other Revenue from Local Sources:				
Services Provided Other School Districts	1,407,168.00	1,581,202.72	1,480,377.42	(100,825.30)
Other	26,875.00	668,380.21	48,455.96	(619,924.25)
Revenue from State Sources:				
Grants-in-Aid:				
Other State Revenue	535,954.84	301,050.67	1,055,241.74	754,191.07
Revenue from Federal Sources:				
Grants-in-Aid:				
Unrestricted Grants-in-Aid Received from Federal Government through the State	0.00	0.00	63,200.00	63,200.00
Restricted Grants-in-Aid Received from Federal Government Through the State	303,125.98	530,802.37	286,330.68	(244,471.69)
Total Revenue	4,031,957.82	4,941,789.73	4,690,181.20	(251,608.53)
Expenditures:				
Instruction:				
Regular Programs:				
Other Regular Programs	2,125,261.40	2,631,792.60	2,306,342.39	325,450.21
Special Programs:				
Educationally Deprived	75,346.53	80,191.11	76,376.09	3,815.02
Support Services:				
Students:				
Guidance	116,980.41	128,842.51	122,777.56	6,064.95
Psychological	81,326.48	83,415.27	79,443.11	3,972.16
Speech Pathology	596,863.46	738,967.58	705,615.28	33,352.30
Student Therapy Services	422,499.63	119,060.61	348,598.35	(229,537.74)
Instructional Staff:				
Improvement of Instruction	186,047.39	143,604.10	138,103.80	5,500.30
Educational Media	65,831.77	80,824.70	77,705.01	3,119.69
General Administration:				
Executive Administration	228,644.66	264,352.27	253,550.71	10,801.56
Business:				
Fiscal Services	346,680.24	366,067.57	355,623.81	10,443.76
Operation and Maintenance of Plant	418,913.49	475,462.75	452,895.28	22,567.47
Central:				
Planning	104,739.80	109,618.10	109,301.59	316.51
Community Services:				
Other	85,815.10	90,570.91	93,879.16	(3,308.25)
Total Expenditures	4,854,950.36	5,312,770.08	5,120,212.14	192,557.94

REQUIRED SUPPLEMENTARY INFORMATION
EAST DAKOTA EDUCATIONAL COOPERATIVE
BUDGETARY COMPARISON SCHEDULE - BUDGETARY BASIS
GENERAL FUND
For the Year Ended June 30, 2021

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u> <u>(Budgetary Basis)</u>	<u>Variance with</u> <u>Final Budget -</u> <u>Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Excess of Revenue Over (Under) Expenditures	(822,992.54)	(370,980.35)	(430,030.94)	(59,050.59)
Other Financing Sources (Uses):				
Transfers Out	0.00	0.00	(30,000.00)	(30,000.00)
Total Other Financing Sources (Uses)	0.00	0.00	(30,000.00)	(30,000.00)
Net Change in Fund Balances	(822,992.54)	(370,980.35)	(460,030.94)	(89,050.59)
Fund Balance - Beginning	2,057,884.59	2,057,884.59	2,057,884.59	0.00
FUND BALANCE - ENDING	<u>1,234,892.05</u>	<u>1,686,904.24</u>	<u>1,597,853.65</u>	<u>(89,050.59)</u>

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION
June 30, 2021

Schedules of Budgetary Comparisons for the General Fund.

Note 1. Budgets and Budgetary Accounting:

The Cooperative followed these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to the first regular meeting in May of each year the board causes to be prepared a proposed budget for the next fiscal year according to the budgetary standards prescribed by the Auditor General.
2. The proposed budget is considered by the board at the first regular meeting held in the month of May of each year.
3. The proposed budget is published for public review no later than July 15 each year.
4. Public hearings are held to solicit taxpayer input prior to the approval of the budget.
5. Before October 1 of each year, the board must approve the budget for the ensuing fiscal year for each fund, except trust and agency funds.
6. After adoption by the board, the operating budget is legally binding and actual expenditures of each fund cannot exceed the amounts budgeted, except as indicated by number eight.
7. A line item for contingencies may be included in the annual budget. Such a line item may not exceed five percent of the total cooperative budget and may be transferred by resolution of the cooperative board to any other budget category, except for capital outlay, that is deemed insufficient during the year.
8. If it is determined during the year that sufficient amounts have not been budgeted, state statute allows adoption of supplemental budgets when moneys are available to increase legal spending authority.
9. Unexpended appropriations lapse at year-end unless encumbered by resolution of the board.
10. Formal budgetary integration is employed as a management control device during the year for the General Fund.
11. Budgets for the General Fund are adopted on a basis consistent with generally accepted accounting principles (GAAP).

Note 2. GAAP/Budgetary Accounting Basis Differences:

The financial statements prepared in conformity with USGAAP present capital outlay expenditure information in a separate category of expenditures. Under the budgetary basis of accounting, capital outlay expenditures are reported within the function to which they relate. For example, the purchase of a new school bus would be reported as a capital outlay expenditure on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances, however in the Budgetary RSI Schedule, the purchase of a school bus would be reported as an expenditure of the Support Services-Business/Student Transportation function of government, along with all other current Student Transportation related expenditures.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE COOPERATIVE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)

South Dakota Retirement System

Last 7 Fiscal Years*

	2021	2020	2019	2018	2017	2016	2015
Cooperative's proportion of the net pension liability/asset	0.1036537%	0.0932359%	0.0930065%	0.1034217%	0.0957147%	0.0987713%	0.1053136%
Cooperative's proportionate share of net pension liability (asset)	\$ (4,502)	\$ (9,880)	\$ (2,169)	\$ (9,386)	\$ 323,315	\$ (418,917)	\$ (758,741)
Cooperative's covered-employee payroll	\$ 2,274,505	\$ 1,979,266	\$ 1,935,316	\$ 2,101,319	\$ 1,819,933	\$ 1,803,387	\$ 1,841,644
Cooperative's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	0.20%	0.50%	0.11%	0.45%	17.77%	23.23%	41.20%
Plan fiduciary net position as a percentage of the total pension liability (asset)	100.04%	100.09%	100.02%	100.10%	96.89%	104.10%	107.30%

* The amounts presented for each fiscal year were determined as of the measurement date of the collective net pension liability (asset) which is 06/30 of the previous fiscal year.

**Notes to Required Supplementary Information
for the Year Ended June 30, 2021**
Schedule of the Proportionate Share of the Net Pension Liability (Asset) and
Schedule of Pension Contributions.

Changes from Prior Valuation

The June 30, 2020 Actuarial Valuation reflects no changes in actuarial methods from the June 30, 2019 Actuarial Valuation. One change in actuarial assumptions and two plan provision changes are reflected and described below.

The details of the changes since the last valuation are as follows:

Benefit Provision Changes

Legislation enacted in 2020 established a Qualified Benefit Preservation Arrangement (QBPA) under Section 415(m) of the Internal Revenue Code (IRC). The QBPA is effective July 1, 2020 and pays a portion of SDRS benefits that are restricted by IRC Section 415(b). The total benefits paid from SDRS and the QBPA will be limited to the applicable 415(b) annual limit, unreduced for early commencement if Members retire prior to age 62 and actuarially increased for late retirement up to age 70 if Members retire after age 65. The Actuarial Valuation considers benefits payable from both SDRS and the QBPA.

Legislation enacted in 2020 also brought the assets and the liabilities of the South Dakota Department of Labor and Regulation Plan into SDRS effective July 1, 2020. With the exception of the accounting results presented in Section 6 of this report, all exhibits include the assets, liabilities, and member counts of the former Department of Labor and Regulation Plan Members.

Actuarial Assumption Changes

The SDRS COLA equals the percentage increase in the most recent third calendar quarter CPI-W over the prior year, no less than 0.5% and no greater than 3.5%. However, if the FVFR assuming the long-term COLA is equal to the baseline COLA assumption (currently 2.25%) is less than 100%, the maximum COLA payable will be limited to the increase that if assumed on a long-term basis, results in a FVFR equal to or exceeding 100%. That condition existed as of June 30, 2019 and exists again this year as of June 30, 2020. Future COLAs are assumed to equal the current restricted maximum COLA which was 1.88% as of June 30, 2019 and is 1.41% as of June 30, 2020.

The changes in actuarial assumptions due to the 1.41% restricted maximum COLA decreased the Actuarial Accrued Liability by \$595 million, or 4.6% of the Actuarial Accrued Liability based on the 1.88% restricted maximum COLA.

Actuarial assumptions are reviewed in depth periodically, with the next experience analysis anticipated before the June 30, 2022 Actuarial Valuation and any recommended changes anticipated to be first implemented in the June 30, 2022 Actuarial Valuation.

Actuarial Method Changes

No changes in actuarial methods were made since the prior valuation.

